

*City of El Paso, Texas*

**El Paso Policemen's Pension Fund**

***Actuarial Valuation Report***

*As of January 1, 2014*

*June 2014*

June 18, 2014

Board of Trustees  
El Paso Firemen & Policemen's Pension Fund  
201 E. Main, Suite 1616  
El Paso, TX 79901-1340-5623

**Re: El Paso Policemen's Pension Fund Actuarial Valuation as of January 1, 2014**

Dear Ladies & Gentlemen:

We certify that the information contained in this report is accurate and fairly presents the actuarial position of the El Paso Policemen's Pension Fund (the Fund) as of January 1, 2014.

***Actuarial Valuation***

The primary purpose of the valuation report is to determine the adequacy of the current City's contribution rate, to describe the current financial condition of the Fund, and to analyze changes in the Fund's condition. In addition, the report provides information required by the Governmental Accounting Standards Board Statement No. 25 (GASB No. 25).

Use of this report for any other purposes or by anyone other than the Fund and its auditors may not be appropriate and may result in mistaken conclusions because of failure to understand applicable assumptions, methods, or inapplicability of the report for that purpose. This report is not intended to benefit any third party, and Buck assumes no duty or liability to any such party. Content from this report should not be provided without a copy of this cover letter. No one may make any representations or warranties based on any statements or conclusions contained in this report without Buck Consultants' prior written consent.

With respect to financial reporting, please note that public-sector plans and their sponsors will be transitioning to new financial statement disclosure requirements as set forth in GASB Statement 67 (for plans' financial statements) and Statement 68 (for plan sponsors' financial statements) over the next two years.

Valuations are prepared biennially, as of January 1 of even years. January 1 is the first day of the Fund's plan year.

***Financing Objectives***

The member contributions are set by state statute and the Board of Trustees, and employer contributions are established by state statute and City Ordinance. The City currently contributes 18.50% of total salary, while the Members currently contribute 13.89% of total salary. These rates are intended to be sufficient to pay the normal cost and to amortize the Fund's unfunded actuarial accrued liability.

### ***Progress Toward Realization of Financing Objectives***

As of January 1, 2014, the employer contribution rate needed for GASB purposes to pay the normal cost and fund the Unfunded Actuarial Accrued Liability (UAAL) over 30 years is 26.45%. This is more than the current rate and therefore the current rate is inadequate to satisfy the 30-year maximum amortization period for the unfunded liability that is established under GASB No. 25.

Section 14A of Article 6243b (Vernon's Annotated Texas Statute) requires that the actuary determine any additional contribution rate necessary to amortize the unfunded actuarial accrued liability, as defined in GASB No. 25, over a 40-year period. If an additional contribution rate is necessary, the contribution rate will be split between the City and the Members in the same proportion as the current contribution rates. However, the contribution rates of the Members shall only increase if the City increases its rate to the 40-year contribution rate. For purposes of Section 14A of Article 6243b (Vernon's Annotated Texas Statute), we have assumed that the return on the market value of assets is 7.75% and used the other assumptions and methods described in Schedule C. Based on this January 1, 2014 valuation, we have determined that the current contribution rates as a percentage of wages would not have to be increased to satisfy the 40-year funding period of Section 14A of Article 6243b (Vernon's Annotated Texas Statute).

### ***Benefit Provisions***

The actuarial valuation reflects the benefit and contribution provisions set forth in the Fund's statutes. The benefit provisions used in the valuation are presented in Schedule B. The provisions were changed on June 30, 2007 so that Members of the Fund who entered on or prior to June 30, 2007 are eligible for the Base Plan and Members of the Fund who joined on or after July 1, 2007 are eligible for the Second-Tier Plan.

There have been no changes in the provisions since the last actuarial valuation was completed.

### ***Assumptions and Methods***

The actuarial assumptions and methods used in the valuation are presented in Schedule C. Following an experience study performed as of January 1, 2010, the assumptions were revised to better reflect the anticipated future experience of the Fund. The assumptions used in this valuation are unchanged from those used in the 2012 valuation. The assumptions used are individually reasonable and reasonable in the aggregate.

### ***Data***

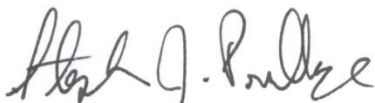
Census data on retired, active, and inactive members, along with data on the Fund's assets, as of January 1, 2014, was supplied by the Fund's staff. We have not subjected this data to any auditing procedures, but have examined it for reasonableness and consistency with the prior year's data.

***Actuarial Certification***

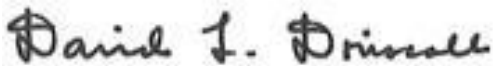
Future actuarial measurements may differ significantly from current measurements due to plan experience differing from that anticipated by the economic and demographic assumptions, increases or decreases expected as part of the natural operation of the methodology used for these measurements, and changes in plan provisions or applicable law. An analysis of the potential range of such future differences is beyond the scope of this valuation.

We are Enrolled Actuaries, Fellows of the Society of Actuaries and Members of the American Academy of Actuaries. We meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein. To the best of our knowledge, this report is complete and accurate and has been prepared in accordance with generally accepted actuarial principles and practice, and we are available to answer questions about it.

Respectfully submitted,



Stephen J. Prullage, EA, FSA, MAAA  
Director, Consulting Actuary



David L. Driscoll, EA, FSA, MAAA  
Principal, Consulting Actuary

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Enclosures

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**Summary of Principal Results**

	January 1, 2014	January 1, 2012
<b>Membership</b>		
Active	1,052	1,044
Terminated with deferred benefits	18	16
Retired paid from fund	853	812
<b>Compensation</b>		
Total	\$ 70,817,206	\$ 66,953,641
Average	\$ 67,317	\$ 64,132
<b>Assets</b>		
Market value	\$ 736,491,378	\$ 582,435,578
Actuarial value	\$ 696,437,201	\$ 626,346,104
<b>Valuation Results</b>		
Unfunded actuarial accrued liability	\$ 193,755,713	\$ 174,514,074
Funding period	32 years	never
30-year funding cost (City)	26.45 %	27.38 %
Margin	(7.95)%	(8.88)%
<b>GASB No. 25</b>		
Actuarial accrued liability (AAL)	\$ 890,192,914	\$ 800,860,178
Assets (actuarial)	\$ 696,437,201	\$ 626,346,104
GASB ratio	78.2 %	78.2 %
Unfunded AAL	\$ 193,755,713	\$ 174,514,074

## Comments on the Valuation

### *Overview*

The current contribution rates are not sufficient to meet the 30-year maximum amortization period for the unfunded liability that is established under GASB No. 25, based on the current membership data, the current financial data, the current benefit provisions and the actuarial assumptions and methods used to determine liabilities and costs.

Section 14A of Article 6243b (Vernon's Annotated Texas Statute) requires that the actuary determine any additional contribution rate necessary to amortize the unfunded actuarial accrued liability, as defined in GASB No. 25, over a 40-year period. Based on this January 1, 2014 valuation, we have determined that the current contribution rates as a percentage of wages would satisfy the 40-year funding period of Section 14A.

Section 3 shows in more detail the changes to the unfunded actuarial accrued liability (UAAL), the funding cost, and the funding period based on the current contribution rates.

### *Funding Status*

There are two significant measures of the funding status of the Fund. The first is the 30-year funding cost. This is the City contribution rate required to pay the normal cost and to amortize the UAAL over a 30-year period. As you can see, this rate is currently 26.45% compared with the City's actual contribution rate of 18.50% and the 30-year funding cost in 2012 of 27.38%. Section 3 shows a reconciliation of the changes between the 2012 and 2014 figures.

The other measure is the funding period. This is the length of time in years that will be required to amortize the current UAAL based on the current contribution rate. This period was infinite in 2012 but is 32 years based on the 2014 valuation. During the 2012 and 2013 plan years the market value of assets developed rates of return exceeding the assumed 7.75% which results in asset gains. However, these gains are being phased in over five years under the asset valuation method so there is a deferred effect on how those gains will impact the funded status. Nevertheless, these gains have now resulted in the situation that the market value of assets is greater than the actuarial value of assets and will therefore be a source of future gains being recognized.

The UAAL is the excess of the liability assigned to prior years (the actuarial accrued liability) over the value of assets. Section 3 shows a reconciliation of this amount between 2012 and 2014.

### *GASB Statement No. 25*

Section 4 provides information required for reporting under GASB No. 25. The GASB funded ratio remained at 78.2% as of January 1, 2014.

### ***Benefit Provisions***

Schedule B summarizes all the benefit provisions of the fund. There are no significant benefits which were not taken into account in this valuation.

The provisions were changed on June 30, 2007 so that Members of the Fund on or prior to June 30, 2007 are eligible for the Base Plan and Members of the Fund on or after July 1, 2007 are eligible for the Second-Tier Plan.

There have been no changes in the provisions since the last actuarial valuation was completed

### ***Actuarial Assumptions and Methods***

Schedule C describes all of the assumptions used for this valuation. An experience study was performed as of January 1, 2010. As recommended in that study, the Board adopted assumption changes to better reflect anticipated experience of the Fund.

After the study was performed, changes to actuarial standards of practice required actuaries to consider the effect of mortality improvement both prior to and subsequent to the valuation date. The mortality assumption was changed as of January 1, 2012 to the RP-2000 mortality table with separate healthy annuitant and employee tables with Scale AA forecasts of mortality improvement projected to seven years after the valuation date for annuitants and 15 years after the valuation date for non-annuitants.

There are no changes in actuarial assumptions and methods from those used in the prior valuation for the January 1, 2014 valuation.

### ***GASB Statement No. 27***

Under GASB Statement No. 27, employers must determine a pension expense based on a 30-year amortization of the UAAL. The amortization can assume payroll growth due to inflation, but no membership growth. Prior to 2006, the pension expense under GASB No. 27 was determined based on a 40-year amortization of the UAAL. If the actual contribution rate is less than the rate required by GASB No. 27, the excess must be expensed. This will result in the employer showing an accrued but unpaid liability for pension benefits on its financial statements.

The annual required contribution under GASB No. 25 is 26.45% of wages. The City must contribute 26.45% of wages plus an adjustment for any pension asset or obligation to avoid any changes in its net pension asset or obligation.

### ***Financial Data***

The financial data used in this report was supplied by the Fund's staff.

Section 5 reconciles the Fund's assets between 2012 and 2014 and shows the development of the actuarial value of assets (AVA). Rather than using the market value for cost calculations, we use an adjusted market value, which phases in gains and losses (compared to the assumed investment return rate) over five years. This method is designed to reduce the volatility of the results.



Historical returns and experience are also summarized in Section 5.

*Membership Statistics*

Data on active members and on retired members was supplied by the Fund's staff. The active membership increased from 1,044 to 1,052 between 2012 and 2014, a 0.8% increase over the two year period, while payroll grew from \$67.0 million to \$70.8 million over the same period, a 5.8% increase. Schedule A shows a summary of the membership data.

### Actuarial Cost, Margin and Funding Period

	<u>January 1, 2014</u>	<u>January 1, 2012</u>
1. Covered Payroll	\$ 70,817,206	\$ 66,953,641
2. Actuarial present value of future pay	\$ 552,522,898	\$ 539,986,353
3. Current contribution rates		
a. City	18.50 %	18.50 %
b. Member	<u>13.89 %</u>	<u>13.89 %</u>
c. Total	32.39 %	32.39 %
4. Normal cost rate		
a. Total (before adjustment for overtime)	27.58 %	29.34 %
b. Total (after adjustment for overtime)	25.54 %	27.17 %
c. Member contribution rate	<u>13.89 %</u>	<u>13.89 %</u>
d. Employer normal cost rate (4b - 4c)	11.65 %	13.28 %
5. Actuarial present value of future benefits	\$1,042,578,729	\$ 959,292,174
6. Actuarial present value of future normal costs (4a x 2)	\$ 152,385,815	\$ 158,431,996
7. Actuarial accrued liability (5 - 6)	\$ 890,192,914	\$ 800,860,178
8. Actuarial value of assets	\$ 696,437,201	\$ 626,346,104
9. Unfunded actuarial accrued liability (UAAL) (7 - 8)	\$ 193,755,713	\$ 174,514,074
10. 30-year funding cost for City*		
a. Employer normal cost rate (4d)	11.65 %	13.28 %
b. Amortization rate	<u>14.80 %</u>	<u>14.10 %</u>
c. Total	26.45 %	27.38 %
11. Margin over/(under) 30-year cost (3a - 10c)*	(7.95)%	(8.88)%
12. Funding period to amortize UAAL*	32 years	never

\* 30-year funding cost is necessary for accounting purposes only. The actual funding period is calculated based on level contributions and reflects the provisions of the second-tier plan for Members hired after June 30, 2007. The normal cost rate based on the provisions of the second-tier plan is 19.20% (before adjustment for overtime).

### Analysis of Change in UAAL

1. UAAL as of January 1, 2012	\$ 174,514,074
2. Changes due to:	
a. Expected increase (negative amortization)	\$ 19,500,603
b. Actual contributions greater than expected	(1,867,211)
c. Other changes including liability experience	(6,753,739)
d. Assumption changes	0
e. Asset experience	<u>8,361,986</u>
Total Changes	\$ 19,241,639
3. UAAL as of January 1, 2014	\$ 193,755,713

### Analysis of Change in Funding Cost

1. 30-year funding cost as of January 1, 2012	27.38 %
2. Changes due to:	
a. Actual contributions greater than expected	(0.14)%
b. Other changes including liability experience	(1.43)%
c. Assumption changes	0.00%
d. Asset experience	<u>0.64%</u>
Total	(0.93)%
3. 30-year funding cost as of January 1, 2014	26.45 %

### Analysis of Change in Funding Period

1. Funding period as of January 1, 2012	never
2. Changes due to:	
a. Passage of time	
b. Actual contributions greater than expected	
c. Other changes including liability experience	
d. Assumption changes	
e. Asset experience	
Total	
3. Funding period as of January 1, 2014	32 years

**GASB #25 Disclosure Amounts as of January 1, 2014**

<u>Period Ending</u>	<u>Actuarial Value of Assets</u>	<u>Actuarial Liability (AAL)- Entry Age</u>	<u>Unfunded AAL (UAAL)</u>	<u>Funded Ratio</u>	<u>Covered Payroll</u>	<u>UAAL as a Percentage of Covered Payroll</u>
December 31, 2006						
December 31, 2007	\$515.3	\$613.9	\$98.6	83.9%	\$56.8	173.4%
December 31, 2008						
December 31, 2009	588.6	715.7	127.1	82.2%	62.5	203.2%
December 31, 2010						
December 31, 2011	626.3	800.9	174.5	78.2%	67.0	260.6%
December 31, 2012						
December 31, 2013	696.4	890.2	193.8	78.2%	70.8	273.6%

**GASB #25 Schedule of Employer Contributions  
 for Period Ending December 31, 2013**

<u>Period Ending</u>	<u>Annual Required Contribution</u>	<u>Percentage Contributed</u>
December 31, 2006	\$20,153,124	57%
December 31, 2007	20,800,595	263%
December 31, 2008	16,746,050	74%
December 31, 2009	17,648,266	312%
December 31, 2010	17,595,473	74%
December 31, 2011	18,222,336	74%
December 31, 2012	20,511,268	68%
December 31, 2013	21,215,326	68%

**Reconciliation of Fund Assets**

	Period Ending	
	<u>December 31,</u> <u>2013</u>	<u>December 31,</u> <u>2012</u>
1. Value of fund at beginning of period	\$ 639,154,621	\$ 582,435,578
2. Contributions		
a. City	14,391,884	13,910,173
b. Member	<u>10,786,641</u>	<u>10,440,629</u>
c. Total	\$ 25,178,525	\$ 24,350,802
3. Benefit payments	(36,229,678)	(34,101,205)
4. Earnings	109,087,624	67,126,052
5. Administrative expenses	(699,714)	(656,606)
6. Value of assets at end of period	\$ 736,491,378	\$ 639,154,621

### Determination of Excess Earnings To Be Deferred

	Period Ending	
	December 31, 2013	December 31, 2012
1. Market value at beginning of period	\$ 639,154,621	\$ 582,435,578
2. Net new investments		
a. City contributions	\$ 14,391,884	\$ 13,910,173
b. Member contributions	10,786,641	10,440,629
c. Benefit payments	<u>(36,229,678)</u>	<u>(34,101,205)</u>
d. Total	\$ (11,051,153)	\$ (9,750,403)
3. Weighted new investments (2d x 50%)	\$ (5,525,577)	\$ (4,875,202)
4. Assets available (1 + 3)	\$ 633,629,044	\$ 577,560,376
5. Assumed investment return rate	7.75%	7.75%
6. Expected net return (4 x 5)	\$ 49,106,251	\$ 44,760,929
7. Actual net return		
a. Total investment return	\$ 109,087,624	\$ 67,126,052
b. Administrative expenses	<u>(699,714)</u>	<u>(656,606)</u>
c. Net return	\$ 108,387,910	\$ 66,469,446
8. Gains/(losses) subject to deferral (7c - 6)	\$ 59,281,659	\$ 21,708,517



**Calculation of Actuarial Value of Assets**

1. Market value of assets as of December 31, 2013				\$ 736,491,378
2. Deferral amounts				
	<u>Year</u>	<u>Total Gain/(Loss)</u>	<u>Percent Deferred</u>	<u>Deferral Amount</u>
a.	2013	\$ 59,281,659	80%	\$ 47,425,327
b.	2012	21,708,517	60%	13,025,110
c.	2011	(60,440,083)	40%	(24,176,033)
d.	2010	18,898,864	20%	3,779,773
e.	Total			\$ 40,054,177
3. Actuarial value of assets (1 – 2e)				\$ 696,437,201

**Summary of Asset Experience and Yield on Market Value of Assets**

<u>Plan Year</u>		<u>Beginning of Year Market Value</u>	<u>Employer Plus Employee Contributions to Fund</u>	<u>Benefit Disbursements from Fund (Including Refund of Contributions)</u>	<u>Net Earnings on Fund (6)-(2)+(4)-(3)</u>	<u>End of Year Market Value</u>	<u>Annualized Yield Based on Market Value</u>
(1)	(2)	(3)	(4)	(5)	(6)	(7)	
3/1/1967 thru 2/29/1968	1,346,308	361,179	184,683	82,912	1,605,716	5.78%	
3/1/1968 thru 2/28/1969	1,605,716	584,433	190,730	84,165	2,083,584	4.67	
3/1/1969 thru 8/31/1969	2,083,584	264,252	93,583	8,238	2,262,491	0.76	
9/1/1969 thru 8/31/1970	2,262,491	725,550	200,351	(7,139)	2,780,551	(0.28)	
9/1/1970 thru 8/31/1971	2,780,551	767,739	235,791	212,068	3,524,567	6.96	
9/1/1971 thru 8/31/1972	3,524,567	932,173	248,250	187,550	4,396,040	4.85	
9/1/1972 thru 8/31/1973	4,396,040	1,142,196	261,876	(344,068)	4,932,292	(7.11)	
9/1/1973 thru 8/31/1974	4,932,292	1,303,600	279,016	(1,094,322)	4,862,554	(20.10)	
9/1/1974 thru 8/31/1975	4,862,554	1,483,345	348,368	1,095,170	7,092,701	20.17	
9/1/1975 thru 8/31/1976	7,092,701	1,696,914	498,619	951,450	9,242,446	12.37	
9/1/1976 thru 8/31/1977	9,242,446	2,014,477	724,487	377,047	10,909,483	3.81	
9/1/1977 thru 8/31/1978	10,909,483	2,308,059	846,390	289,873	12,661,025	2.49	
9/1/1978 thru 8/31/1979	12,661,025	2,636,869	903,826	1,214,002	15,608,070	8.97	
9/1/1979 thru 8/31/1980	15,608,070	2,786,580	1,034,999	1,214,765	18,574,416	7.37	
9/1/1980 thru 8/31/1981	18,574,416	3,116,323	1,334,277	1,362,208	21,718,670	7.00	
9/1/1981 thru 8/31/1982	21,718,670	3,456,323	1,549,185	2,078,992	25,704,800	9.17	
9/1/1982 thru 8/31/1983	25,704,800	3,784,730	1,724,450	3,593,153	31,358,233	13.44	
9/1/1983 thru 8/31/1984	31,358,233	4,222,805	1,978,230	3,734,256	37,337,064	11.50	
9/1/1984 thru 12/31/1984	37,337,064	1,142,330	701,113	2,147,922	39,926,203	18.16	
1/1/1985 thru 12/31/1985	39,926,203	26,060,116	23,848,881	8,500,222	50,637,660	20.72	
1/1/1986 thru 12/31/1986	50,637,660	7,604,348	6,404,922	10,269,082	62,106,168	20.04	
1/1/1987 thru 12/31/1987	62,106,168	5,456,948	2,797,401	1,602,798	66,368,513	2.53	
1/1/1988 thru 12/31/1988	66,368,513	5,644,747	3,312,657	5,796,220	74,496,823	8.58	
1/1/1989 thru 12/31/1989	74,496,823	6,366,251	3,852,933	12,043,779	89,053,920	15.90	
1/1/1990 thru 12/31/1990	89,053,920	6,849,721	4,274,644	5,387,009	97,016,006	5.96	
1/1/1991 thru 12/31/1991	97,016,006	7,416,200	4,774,154	19,217,400	118,875,452	19.54	
1/1/1992 thru 8/31/1992	118,875,452	5,424,574	3,347,654	3,740,983	124,693,355	4.72	
9/1/1992 thru 8/31/1993	124,693,355	8,781,639	5,537,340	16,598,618	144,536,272	13.14	
9/1/1993 thru 8/31/1994	144,536,272	9,788,426	6,265,077	7,350,992	155,410,613	5.02	
9/1/1994 thru 8/31/1995	155,410,613	10,470,384	7,192,593	18,598,570	177,286,974	11.84	
9/1/1995 thru 8/31/1996	177,286,974	11,299,119	7,783,184	13,948,214	194,751,123	7.79	
9/1/1996 thru 8/31/1997	194,751,123	11,925,975	9,160,521	40,965,530	238,482,107	20.89	
9/1/1997 thru 8/31/1998	238,482,107	12,223,261	10,233,758	(5,940,105)	234,531,505	(2.48)	
9/1/1998 thru 6/30/1999	234,531,505	11,054,605	9,504,209	47,918,974	284,000,875	24.90	
7/1/1999 thru 6/30/2000	284,000,875	13,665,223	12,748,916	12,831,468	297,748,650	4.51	
7/1/2000 thru 6/30/2001	297,748,650	14,658,218	14,103,823	1,347,827	299,650,872	0.45	
7/1/2001 thru 6/30/2002	299,650,872	15,353,592	15,436,546	(5,878,531)	293,689,387	(1.96)	
7/1/2002 thru 6/30/2003	293,689,387	16,814,226	16,570,261	5,500,957	299,434,309	1.87	
7/1/2003 thru 12/31/2003	299,434,309	8,416,586	8,833,981	32,831,843	331,848,757	23.15	
1/1/2004 thru 12/31/2004	331,848,757	18,092,242	19,159,910	41,407,492	372,188,581	12.50	
1/1/2005 thru 12/31/2005	372,188,581	18,073,981	20,738,555	30,182,882	399,706,889	8.14	

**Summary of Asset Experience and Yield on Market Value of Assets (continued)**

		<u>Plan Year</u>	<u>Beginning of Year Market Value</u>	<u>Employer Plus Employee Contributions to Fund</u>	<u>Benefit Disbursements from Fund (Including Refund of Contributions)</u>	<u>Net Earnings on Fund (6)-(2)+(4)-(3)</u>	<u>End of Year Market Value</u>	<u>Annualized Yield Based on Market Value</u>
		(1)	(2)	(3)	(4)	(5)	(6)	(7)
1/1/2006	thru	12/31/2006	399,706,889	19,053,835	23,008,976	61,845,264	457,597,012	15.55%
1/1/2007	thru	12/31/2007	457,597,012	62,506,379	25,057,295	55,130,450	550,176,546	11.57
1/1/2008	thru	12/31/2008	550,176,546	22,355,985	26,197,467	(139,670,051)	406,665,013	(25.48)
1/1/2009	thru	12/31/2009	406,665,013	64,546,618	28,722,037	108,486,997	550,976,591	25.55
1/1/2010	thru	12/31/2010	550,976,591	22,804,718	30,066,077	61,318,172	605,033,404	11.20
1/1/2011	thru	12/31/2011	605,033,404	23,593,343	32,303,650	(13,887,519)	582,435,578	(2.31)
1/1/2012	thru	12/31/2012	582,435,578	24,350,802	34,101,205	66,469,446	639,154,621	11.51
1/1/2013	thru	12/31/2013	639,154,621	25,178,525	36,229,678	108,387,910	736,491,378	17.11

**Membership Data**

	<u>January 1, 2014</u>	<u>January 1, 2012</u>
1. Active members		
a. Number of males	928	925
b. Number of females	<u>124</u>	<u>119</u>
c. Total	1,052	1,044
d. Total payroll	\$ 70,817,206	\$ 66,953,641
e. Average annual pay	67,317	64,132
f. Average age	40.8	40.3
g. Average service (years)	13.1	12.5
h. Total accumulated member contributions	90,881,102	80,017,928
i. Average member contributions	86,389	76,646
2. Inactive members		
a. Number currently being paid from fund	853	812
b. Number entitled to deferred benefits	<u>18</u>	<u>16</u>
c. Total number of inactive members	871	828
d. Total current annual benefit	\$ 36,214,692	\$ 31,905,801
e. Average current annual benefit	41,578	38,534
f. Average age	62.7	62.2

THE NUMBER AND ANNUAL WAGES OF ACTIVE MEMBERS DISTRIBUTED  
 BY FIFTH AGE AND SERVICE AS OF JANUARY 1, 2014

AGE	YEARS OF SERVICE										Total	
	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & Up		
<b>Under 25</b>	14 40,993	11 43,051	0 0	0 0	0 0	0 0	0 0	0 0	0 0	0 0	0 0	25
<b>25 to 29</b>	12 41,388	47 43,448	37 55,108	0 0	0 0	0 0	0 0	0 0	0 0	0 0	0 0	96
<b>30 to 34</b>	8 41,743	14 44,023	106 56,283	19 65,545	0 0	0 0	0 0	0 0	0 0	0 0	0 0	147
<b>35 to 39</b>	1 41,743	11 47,896	73 58,115	108 68,649	16 72,948	0 0	0 0	0 0	0 0	0 0	0 0	209
<b>40 to 44</b>	2 43,993	3 50,316	31 59,598	72 69,051	107 74,839	33 75,823	0 0	0 0	0 0	0 0	0 0	248
<b>45 to 49</b>	0 0	1 42,303	10 59,186	38 69,028	52 71,839	86 76,723	13 83,743	0 0	0 0	0 0	0 0	200
<b>50 to 54</b>	0 0	1 49,720	7 60,027	25 68,413	10 75,610	21 77,455	19 79,476	0 0	0 0	0 0	0 0	83
<b>55 to 59</b>	0 0	0 0	3 63,621	4 50,496	10 70,413	0 0	4 95,488	8 75,849	2 108,408	0 0	0 0	31
<b>60 to 64</b>	0 0	0 0	1 67,241	2 67,529	2 69,811	0 0	0 0	0 0	5 94,508	0 0	0 0	10
<b>65 to 69</b>	0 0	0 0	0 0	0 0	0 0	0 0	0 0	0 0	2 72,223	0 0	0 0	2
<b>70 &amp; Up</b>	0 0	0 0	0 0	0 0	0 0	0 0	0 0	0 0	0 0	1 93,091	0 0	1
<b>Total</b>	37	88	268	268	197	140	36	8	9	1	1,052	

THE NUMBER AND ANNUAL RETIREMENT  
 ALLOWANCES OF RETIRED MEMBERS,  
 DISABLED MEMBERS AND BENEFICIARIES  
 BY AGE AS OF JANUARY 1, 2014

AGE	NUMBER	BENEFIT	AVERAGE BENEFIT
32	1	\$ 19,777	\$ 19,777
33	1	19,941	19,941
34	1	21,498	21,498
36	4	100,619	25,155
40	2	52,456	26,228
41	2	44,507	22,254
42	1	21,385	21,385
43	5	174,637	34,927
44	10	353,671	35,367
45	13	525,852	40,450
46	17	648,745	38,161
47	24	961,796	40,075
48	23	1,072,419	46,627
49	17	727,912	42,818
50	25	1,081,954	43,278
51	30	1,390,385	46,346
52	36	1,606,598	44,628
53	19	750,662	39,509
54	21	938,422	44,687
55	21	1,066,015	50,763
56	29	1,462,374	50,427
57	25	1,209,322	48,373
58	26	1,152,667	44,333
59	34	1,679,386	49,394
60	28	1,267,558	45,270
61	34	1,777,167	52,270
62	30	1,421,637	47,388
63	42	1,991,240	47,410
64	30	1,462,622	48,754
65	33	1,532,733	46,446
66	20	885,881	44,294
67	17	702,707	41,336
68	18	828,694	46,039

THE NUMBER AND ANNUAL RETIREMENT  
 ALLOWANCES OF RETIRED MEMBERS,  
 DISABLED MEMBERS AND BENEFICIARIES  
 BY AGE AS OF JANUARY 1, 2014

AGE	NUMBER	BENEFIT	AVERAGE BENEFIT
69	19	\$ 815,989	\$ 42,947
70	15	637,287	42,486
71	13	609,961	46,920
72	6	230,502	38,417
73	15	601,095	40,073
74	12	372,727	31,061
75	16	590,337	36,896
76	11	377,859	34,351
77	12	458,722	38,227
78	12	401,416	33,451
79	14	402,894	28,778
80	13	461,406	35,493
81	8	186,962	23,370
82	8	153,072	19,134
83	4	78,631	19,658
84	9	218,931	24,326
85	5	109,507	21,901
86	7	95,791	13,684
87	7	73,583	10,512
88	4	86,056	21,514
89	1	6,000	6,000
91	1	6,000	6,000
92	2	12,000	6,000
TOTAL	853	\$ 35,939,967	\$ 42,134

THE NUMBER AND FUTURE ANNUAL  
 ALLOWANCES OF TERMINATED MEMBERS,  
 ENTITLED TO A FUTURE BENEFIT  
 BY AGE AS OF JANUARY 1, 2014

AGE	NUMBER	BENEFIT	AVERAGE BENEFIT
38	1	\$ 21,761	\$ 21,761
39	1	0	0
40	2	31,257	15,629
41	2	30,783	15,392
42	4	75,226	18,807
44	2	13,701	6,851
45	1	29,408	29,408
46	1	14,730	14,730
47	1	17,524	17,524
48	1	19,593	19,593
49	1	20,742	20,742
50	1	0	0
TOTAL	18	\$ 274,725	\$ 15,263

Note that the monthly benefits for some terminated members are zero since they have elected to hold their contributions. For those members, we are valuing the member contributions.



## Summary of Benefit Provisions As of January 1, 2014

### The Base Plan

1. Pension Fund: The El Paso Policemen's Pension Fund.
2. Wages: Base pay, plus longevity pay, incentive pay and overtime.
3. Final Wages: The average of the monthly wages, excluding overtime pay, on which a Member made contributions to the Pension Fund during the 36-month period preceding retirement, but not less than the 12-month monthly wages preceding June 30, 2007.
4. Member: Any person who was enrolled as a police officer in the Police Department of the City of El Paso on or prior to June 30, 2007.
5. Credited Service: The time for which a Member contributes to the Pension Fund.
6. Qualified Spouse: The widow (widower) of a deceased Member.
7. Qualified Child or Children: The surviving, dependent children under 19 years of age (23 if a full-time student).
8. Contribution Rates: The active Member contributes 13.89% of their pre-tax wages per year. The City contributes 18.50% of the Member's wages per year (18.00% base contribution plus 0.50% contribution for Members hired after age 29).
9. Service Retirement Benefits:
  - a. Normal Retirement Benefit

Eligibility	Age 45 with 20 years of Credited Service.
Benefit	2.75% of Final Wages times years of Credited Service, not to exceed 77% of Final Wages.
  - b. Early Retirement Benefit

Eligibility	20 years of Credited Service.
-------------	-------------------------------

Benefit 2.75% of Final Wages times years of credited service, not to exceed 28 years, multiplied by the appropriate actuarial reduction factor. The actuarial factors are as follows:

<u>Age</u>	<u>Factor</u>
44	.95
43	.90
42	.84
41	.78
40	.71
39	.63
38	.55

Other factors may be obtained by interpolation.

c. Deferred Retirement Benefit

Eligibility At least 10 years of Credited Service.

Benefit 2.75% of Final Wages for each year of credited service not to exceed 28 years. This benefit is payable commencing at age 50, or immediately upon termination of service if at least age 50 at termination.

d. Withdrawal (Refund) of Contributions

Eligibility 5 years of Credited Service.

Benefit Total employee contributions without interest. No other benefits are payable under the Plan once the contributions are withdrawn.

10. Survivor Benefits:

a. Qualified Surviving Spouse Benefit

Eligibility Death of a Member who was active, retired, or eligible for a deferred retirement benefit.

Benefit 100% of Member's earned benefit at date of death, but not less than 50% of Final Wages. If there are qualified surviving children or Member was eligible for a deferred retirement benefit, the surviving spouse's benefit is reduced to 66-2/3%.

b. Qualified Surviving Children Benefit

Eligibility	Death of a Member who was active, retired, or eligible for a deferred retirement benefit.
Benefit	Two-thirds of the Member's earned benefit at date of death if there is no surviving spouse. If a surviving spouse is receiving a benefit, the above fraction is reduced to one-third.

11. Disability Retirement Benefits:

Eligibility	Total and permanent disability from an injury in the line of duty or any injury not due to the Member's own fault.
Benefit	2.75% of Final Wages times Credited Service, not to exceed 28 years, with a minimum benefit of 50% of Final Wages.

12. Minimum Benefits: Minimum pension benefit for any retiree or qualified spouse is \$500 per month.

13. Cost of Living Adjustment: Cost of living adjustments are applicable to those retiring after March 23, 1980. If the Member retires at age 60 or later, the retirement income will be increased by 3% per year beginning on the date of retirement and then on each January 1 thereafter. If the retirement age is 58 through 59, the 3% annual increase will begin when the Member reaches age 60. A 3% increase will also be given on each subsequent January 1. If the retirement age is prior to 58, the 3% annual increase will begin two years after the retirement date. The first increase begins on the anniversary date of the Member's retirement; thereafter increases will occur on each January 1. Cost-of-living increases are not granted for deferred retirements. For beneficiaries of an active member who dies in service, the initial increase will occur two years after the Member's death. Increases will occur on each January 1 thereafter.

14. Normal Form of Retirement Benefit:

- |                   |                                  |
|-------------------|----------------------------------|
| a. Single Member  | Life Annuity.                    |
| b. Married Member | 100% joint-and-survivor annuity. |

15. Back Deferred Retirement Option Program (Back DROP):

Members who are 50 years old and have over 20 and one half years of service can elect the Back DROP. The Back DROP benefit is a lump sum and a reduced monthly benefit. The reduced monthly benefit equals the benefit calculated at the beginning of the Back DROP period. The lump sum equals the number of months in the Back DROP period multiplied by the monthly benefit. The Back DROP period must be at least six months and not more than 36 months. After deducting the period of the Back DROP the member must still have 20 years of Credited Service for the calculation of their benefit.

## Summary of Benefit Provisions As of January 1, 2014

### The Second-Tier Plan

1. Pension Fund: The El Paso Policemen's Pension Fund.
2. Wages: Base pay, plus longevity pay, incentive pay and overtime.
3. Final Wages: The average of the monthly wages, excluding overtime pay, on which a Member made contributions to the Pension Fund during the 36-month period preceding retirement.
4. Member: Any person who has been or becomes enrolled as a police officer in the Police Department of the City of El Paso on or after July 1, 2007.
5. Credited Service: The time for which a Member contributes to the Pension Fund.
6. Qualified Spouse: The widow (widower) of a deceased Member.
7. Qualified Child or Children: The surviving, dependent children under 19 years of age (23 if a full-time student).
8. Contribution Rates: The active Member contributes 13.89% of their pre-tax wages per year. The City contributes 18.50% of the Member's wages per year (18.00% base contribution plus 0.50% contribution for Members hired after age 29).
9. Service Retirement Benefits:
  - a. Normal Retirement Benefit

Eligibility	Age 50 with 25 years of Credited Service.
Benefit	2.50% of Final Wages times years of Credited Service.
  - b. Deferred Retirement Benefit

Eligibility	At least 10 years of Credited Service.
Benefit	2.50% of Final Wages for each year of Credited Service. This benefit is payable commencing at age 50, or immediately upon termination of service if at least age 50 at termination.

c. Withdrawal (Refund) of Contributions

Eligibility	5 years of Credited Service.
Benefit	Total employee contributions without interest. No other benefits are payable under the Plan once the contributions are withdrawn.

10. Survivor Benefits:

a. Qualified Surviving Spouse Benefit

Eligibility	Death of a Member who was active, retired, or eligible for a deferred retirement benefit.
Benefit	75% of Member's earned benefit at date of death but not less than 50% of Final Wages. If there are qualified surviving children or Member was eligible for a deferred retirement benefit, the surviving spouse's benefit is reduced to 50%.

b. Qualified Surviving Children Benefit

Eligibility	Death of a Member who was active, retired, or eligible for a deferred retirement benefit.
Benefit	50% of the Member's earned benefit at date of death if there is no surviving spouse. If a surviving spouse is receiving a benefit, the surviving children's benefit is reduced to 25%.

11. Disability Retirement Benefits:

Eligibility	Total and permanent disability from an injury in the line of duty or any injury not due to the Member's own fault.
Benefit	2.50% of Final Wages times Credited Service with a minimum benefit of 50% of Final Wages.

12. Minimum Benefits: Minimum pension benefit for any retiree or qualified spouse is \$500 per month.

13. Cost of Living Adjustment: None.

14. Normal Form of Retirement Benefit:

- |                   |                                 |
|-------------------|---------------------------------|
| a. Single Member  | Life Annuity.                   |
| b. Married Member | 75% joint-and-survivor annuity. |

15. Back Deferred Retirement Option Program (Back DROP):

Members who are 50 and one half years old and have over 25 and one half years of service can elect the Back DROP. The Back DROP benefit is a lump sum and a reduced monthly benefit. The reduced monthly benefit equals the benefit calculated at the beginning of the Back DROP period. The lump sum equals the number of months in the Back DROP period multiplied by the monthly benefit. The Back DROP period must be at least six months and not more than 36 months. After deducting the period of the Back DROP the member must still have 25 years of Credited Service for the calculation of their benefit.

**Summary of Actuarial Methods and Assumptions  
 (Effective as of January 1, 2014)**

INVESTMENT RETURN: 7.75% per annum, compounded annually, net all expenses including administrative expenses. This rate reflects an underlying inflation rate of 3.50% and a real rate of return of 4.25%.

DEMOGRAPHIC ASSUMPTIONS: Representative values of the assumed annual rates of withdrawal, death, and disability are as follows:

Age	Withdrawal*	Annual Rate per 1,000 Members				Disability
		Mortality – Pre Commencement**		Mortality – Post Commencement**		
		Male	Female	Male	Female	
20	30.0	0.20	0.12	0.20	0.12	1.30
25	30.0	0.28	0.14	0.28	0.14	1.50
30	30.0	0.38	0.20	0.38	0.20	2.00
35	15.0	0.67	0.35	0.67	0.35	2.70
40	15.0	0.86	0.46	0.86	0.46	3.80
45	10.0	1.03	0.70	1.62	0.71	5.80
50	0.0	1.26	1.02	3.65	1.64	9.80
60	0.0	3.06	3.40	5.84	5.58	0.00
70	N/A	6.40	6.58	16.17	15.07	N/A
80	N/A	52.12	39.59	52.12	39.59	N/A

\* During each of the first three years of employment, these rates are increased an additional 2%.

\*\*Mortality rates for disabled individuals are the same as for healthy lives.

SALARY INCREASES: Representative values of the assumed annual rates of future salary increase attributable to longevity and promotion are as follows:

Years of Service	Annual Rate of Salary Increase
1	10.75%
11	5.60
21	4.50
31	4.50
41	4.50

Total payroll is assumed to increase 3.50% per year. New hires are assumed to replace terminations.

Overtime is assumed to be 8.00% of base, incentive, and longevity pay. The City and Members contribute on total pay including overtime.



RETIREMENT RATES: To determine the value of future normal cost, the percentage of population assumed to retire at various ages is as follows:

The Base Plan

<u>Age</u>	<u>Rate</u>	<u>Age</u>	<u>Rate</u>	<u>Age</u>	<u>Rate</u>
42	5.0%	48	25.0%	54	20.0%
43	10.0	49	25.0	55	30.0
44	10.0	50	25.0	56	40.0
45	25.0	51	15.0	57	40.0
46	25.0	52	15.0	58	40.0
47	25.0	53	20.0	59	40.0
				60	100.0

The Second Tier Plan

<u>Age</u>	<u>Rate</u>	<u>Age</u>	<u>Rate</u>
50	60.0%	56	40.0%
51	20.0	57	40.0
52	20.0	58	40.0
53	20.0	59	40.0
54	20.0	60	100.0
55	30.0		

SPOUSES: 100% of active members are assumed to be married with the male three years older than the female. No children's benefits were valued because of the assumption that 100% of members are married.

POST RETIREMENT COST OF LIVING: 3% of pension annually for Members in the Base Plan, as defined in the Summary of Plan Provisions.

BACK DROP ELECTION: Participants who meet the eligibility requirements for the Back DROP option are assumed to elect the maximum Back DROP period.

FUTURE EXPENSES: All expenses, investment and administration, are paid from the Fund. The 7.75% assumed rate of return is net of these expenses.

VALUATION METHOD: The method used to determine Normal Cost and Accrued Actuarial Liability is the Entry Age Normal Cost Method. Under the Entry Age Normal Cost Method, an annual Normal Cost is determined for each covered active Member which is the contribution required to provide all the projected pension benefits assuming this contribution is payable over a period ending on the date of retirement (separation from active service) and expressed as a level percentage of compensation. The Actuarial Accrued Liability is determined as the excess of the total present value of all pension benefits

over the total present value of future Normal Costs. The Unfunded Actuarial Accrued Liability as of the valuation date is determined as the excess of the Actuarial Accrued Liability over the assets of the Fund.

The Normal Cost and Accrued Actuarial Liability are derived by making certain assumptions as to the rates of interest, mortality, turnover, etc., which are assumed to reflect experience for many years into the future. Since actual experience will differ from the assumptions, the costs determined must be regarded as estimates of the true costs of the Plan. The effects of any actuarial gains or losses are immediately reflected in the Unfunded Actuarial Accrued Liability and the Normal Cost.

**ACTUARIAL VALUE OF ASSETS:** The actuarial value of assets is calculated based on the following formula:

$$\begin{aligned} &MV - (8/10) \times G/(L)_1 - (6/10) \times G/(L)_2 \\ &\quad - (4/10) \times G/(L)_3 - (2/10) \times G/(L)_4 \end{aligned}$$

where:

MV = the market value of assets as of the valuation date

$G/(L)_i$  = the asset gain or (loss) (i.e., actual return on assets less expected return on assets) for the i-th year preceding the valuation date.

## Glossary of Terms

Following is a glossary of some of the commonly used actuarial terms.

<i>Actuarial Accrued Liability</i>	The portion, as determined by a particular cost method, of the total present value of benefits that is attributable to past service credit.
<i>Actuarial Assumptions</i>	Estimates of future experience with respect to rates of mortality, disability, turnover, retirement rate or rates of investment income and salary increases. Actuarial assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.
<i>Actuarial Gain (Loss) or Liability/Asset Experience</i>	A measure of the difference between actual and expected experience based upon a set of actuarial assumptions. Examples include higher than expected salary increases (loss) and a higher return on fund assets than anticipated (gain).
<i>Actuarial Present Value of Future Benefits</i>	Also referred to as the present value of benefits. It is the value, as of a specified date, of an amount payable in the future, where the amount has been adjusted to reflect both the time value of money and the probability that the payment is actually made.
<i>Actuarial Present Value of Future Normal Costs</i>	The value, as of a specified date, of future normal costs, equal to the employer normal cost rate times the actuarial present value of future pay.
<i>Actuarial Present Value of Future Pay</i>	The value, as of a specified date, of future pay where the amount has been adjusted to reflect both the future value of money and the probability that the payment is actually made.
<i>Amortization Rate or UAAL Payment</i>	That portion of the pension plan contribution which is designed to pay off (amortize) the unfunded actuarial accrued liability in a systematic fashion. Equivalently, it is a series of periodic payments required to pay off a debt.
<i>Covered Payroll</i>	The rate of pay as of a specified date adjusted with a half-year salary increase based on the assumed salary increase assumptions.

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<i>Entry Age Actuarial Cost Method</i>	This method assumes that the annual costs are the level premiums needed from entry age until retirement age to fund the ultimate retirement benefit. These premiums are expressed as a percentage of salary. The portion of this actuarial present value allocated to a valuation year is called the normal cost.
<i>Funding Policy</i>	The policy for the amounts and timing of contributions to be made by the employer, members and any other sources to provide the benefits promised by the pension plan.
<i>Noneconomic Actuarial Assumptions</i>	Probabilities that members will separate from active service for causes such as retirement, disability, death and withdrawal, as well as rates of post-retirement mortality. The probabilities reflect the experience of the Plan's membership.
<i>Normal Cost</i>	The ongoing annual cost allocated to the system by a particular actuarial cost method for providing benefits (future cost). Normal cost payments are made during the working lifetime of the member.
<i>Unfunded Actuarial Accrued Liability</i>	The excess of the actuarial accrued liability over the actuarial value of assets.
<i>Vested Benefit</i>	The benefit an employee is entitled to even if the employee separates from active service prior to normal retirement age.